

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

----- 125946

O 121223Z JUN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 3166

S E C R E T SECTION 01 OF 02 BONN 09373

EXDIS

E.O. 11652: GDS

TAGS: PFOR, GW, WB, FR, US, UK

SUBJECT: BONN GROUP CONSULTATION PAPER

REFS: (A) STATE 122770; (B) BONN 9038

1. ON BASIS OF INSTRUCTIONS, UK REP (CROMARTIE) OUT-LINED MODIFIED SCENARIO GIVEN BELOW FOR TREATMENT BY MINISTERS AT QUAD DINNER OF CONSULTATIONS ISSUE. THIS SCENARIO WAS QUICKLY AND EMPHATICALLY ENDORSED BY FRG REP (LUECKING) AND FRENCH REP (DEBOISSIEU), BOTH OF WHOM THEN INDICATED THAT THEIR AUTHORITIES ALSO FAVORED SUCH HANDLING.

(A) FONMIN GENSCHER WILL REFER TO AND REAFFIRM FRG ADHERENCE TO "5 POINTS" PREPARED FOR USE WITH GROMYKO DURING HIS REMARKS UNDER AGENDA POINT (A) "FEDERAL PRESENCE IN BERLIN; ACCESS TO/FROM BERLIN." OTHER MINISTERS WILL THEN REAFFIRM THEIR ADHERENCE.

(B) UNDER AGENDA POINT (B), "CONSULTATIONS," FONMIN SAUVAGNARGUES WILL OPEN DISCUSSION AND INTRODUCE BONN GROUP CONSULTATIONS PAPER, WHICH WILL THEN BE "TAKEN NOTE OF WITH APPROVAL" BY ALL FOUR MINISTERS.

(C) FONMIN GENSCHER, REFERRING TO LAST SENTENCE OF CONSULTATION PAPER (THE BRACKETS AROUND
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WHICH HAVE NOW BEEN REMOVED), WILL INFORM OTHERS OF

MEMORANDUM WHICH FRG HAS PREPARED FOR USE AS EXPLANATORY COVER LETTER TO CONSULTATIONS PAPER AS LATTER IS CIRCULATED WITHIN FEDERAL GERMAN GOVERNMENT. OTHER MINISTERS MAY THEN TAKE NOTE OF FRG MEMORANDUM, EXPRESSING APPRECIATION FOR PAPER AS NECESSARY ASPECT OF WHAT FOUR GOVERNMENTS NEED TO ACHIEVE IN CONSULTATIONS EXERCISE.

(D) MINISTERS THEN MOVE ON TO NEXT AGENDA POINT.

2. OTHER THREE REPS AGAIN REITERATED POSITION THAT THEY UNABLE AGREE TO ANY KIND OF PACKAGE TREATMENT OF THREE CONSULTATIONS DOCUMENTS BY FON MINS AT QUAD DINNER. FRG REP EXPRESSED FEAR THAT PACKAGE TREATMENT COULD SOMEHOW REDUCE "CLOSE HOLD" NATURE OF 5 POINTS (COMMENT: BONN IS EXTREMELY NERVOUS ABOUT POSSIBLE LEAKAGE OF 5 POINTS AND OUR ASSERTION THAT SUCH TREATMENT WOULD NOT NECESSARILY HAVE ANY SUCH RESULT HAD NO EFFECT) AND BOTH FRENCH AND BRITISH REPS EXPRESSED INSTRUCTED VIEW THAT EVEN "TAKING NOTE OF WITH APPROVAL" OF INTERNAL FRG MEMORANDUM NOT APPROPRIATE.

3. FRG INTERNAL MEMORANDUM, WHICH WAS DISCUSSED IN ORIGINAL FORM ON JUNE 10, AND THEN WITH SUGGESTED US AND FRENCH ALTERATIONS ON JUNE 11, WAS AGREED AD REF IN BONN GROUP ON LATTER DATE (FRG QUICKLY AGREED TO ALL SUGGESTED CHANGES). AFTER THIS APPROVAL, US REP REMINDED OTHERS THAT US STILL HAD NOT GIVEN FINAL APPROVAL TO CONSULTATIONS PAPER AND THAT WASHINGTON WOULD NOT DO SO UNTIL FRG INTERNAL MEMORANDUM HAD BEEN RECEIVED AND STUDIED. US REP THEN INFORMED OTHERS THAT EMBASSY WOULD RECOMMEND APPROVAL OF PAPER BY AUTHORITIES.

4. FRG INTERNAL "COVER" MEMORANDUM. BEGIN TEXT
A. ARTICLE 6 OF THE CONVENTION ON RELATIONS BETWEEN THE FEDERAL REPUBLIC OF GERMANY AND THE THREE POWERS OF MAY 26, 1952 IN THE VERSION OF OCTOBER 23, 1954 (DEUTSCHLAND VERTRAG) READS:

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(L) THE THREE POWERS WILL CONSULT WITH THE FEDERAL REPUBLIC IN REGARD TO THE EXERCISE OF THEIR RIGHTS RELATING TO BERLIN.

(2) THE FEDERAL REPUBLIC, ON ITS PART, WILL CO-OPERATE WITH THE THREE POWERS IN ORDER TO FACILITATE THE DISCHARGE OF THEIR RESPONSIBILITIES WITH REGARD TO BERLIN.

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B. THIS STIPULATION HAS BECOME THE BASIS OF A COMPREHENSIVE CONSULTATIVE PROCEDURE MARKED BY CANDOR AND CONFIDENCE WHICH, IN THE FRAMEWORK OF COOPERATION BETWEEN THE FEDERAL REPUBLIC AND THE THREE POWERS, HAS COME TO HAVE CENTRAL SIGNIFICANCE IN ALL MATTERS RELATING TO BERLIN.

C. THE CONSULTATIONS HAVE PROCEEDED SUCCESSFULLY IN PAST YEARS. BOTH SIDES HAVE MET THEIR OBLIGATIONS TO CONSULT TO THE BEST OF THEIR ABILITIES. EXPERIENCE GAINED SINCE THE CONCLUSION OF THE QUADRIPARTITE AGREEMENT OF SEPTEMBER 3, 1971 SHOWS THAT THESE CONSULTATIONS MUST CONTINUE TO BE CONDUCTED WITH PARTICULAR CARE. WE ARE AT THE STAGE OF INTERPRETATION AND IMPLEMENTATION OF THE QUADRIPARTITE AGREEMENT. THE THREE POWERS, WITH REFERENCE TO THE QUADRIPARTITE AGREEMENT, CAN BRING OUR INTERESTS TO BEAR IN A SATISFACTORY WAY VIS-A-VIS THE SOVIETS ONLY WHEN THEY ARE KEPT FULLY INFORMED OF ALL PROJECTS AND PLANS REGARDING BERLIN.

D. THE FEDERAL REPUBLIC AND THE THREE POWERS, CONSEQUENTLY, ARE AGREED THAT ALL PLANS WHICH IN ONE WAY OR ANOTHER AFFECT THE RIGHTS AND RESPONSIBILITIES FOR BERLIN OF THE THREE POWERS SHOULD BE CONSULTED IN A TIMELY AND COMPREHENSIVE WAY.

E. PLANS OF THIS KIND ARE TO BE NOTIFIED AT THEIR
EARLIEST POSSIBLE STAGE TO THE FOREIGN OFFICE, WHICH
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WILL DETERMINE IF THE THREE POWERS ARE TO BE CONSULTED
THEREUPON.

F. THE PROCESS OF CONSULTING AMONG THE THREE POWERS
AND THE FRG IS DONE IN THE BONN GROUP, IN WHICH THE
FEDERAL GOVERNMENT IS REPRESENTED BY THE FOREIGN OFFICE.
END TEXT

5. COMMENT AND RECOMMENDATIONS: WE BELIEVE THAT THE
OVERALL EXERCISE ON CONSULTATIONS WHICH THE FOUR GOVERN-
MENTS HAVE GONE THROUGH OVER THE PAST FOUR MONTHS IN THE
BONN GROUP HAS ALREADY SERVED A VALUABLE PURPOSE

WE ARE ALREADY SEEING IN THE BONN GROUP SOME OF THE
RESULTS OF THE EXERCISE.

THE FRG HAS MADE A REAL EFFORT ON THEIR INTERNAL
MEMORANDUM AND WE THINK IT MEETS THE PURPOSE FOR WHICH
IT WAS INTENDED: TO PROVIDE THE FONOFF WITH A HANDLE
FOR CONTROLLING OTHER FRG MINISTRIES, OFFICES, ETC,
ON BERLIN PLANS. REGARDING THE PROPOSED SCENARIO, WE
BELIEVE IT PROVIDES OPPORTUNITY TO OBTAIN WHAT WE
ESSENTIALLY WANT: A COMMITMENT BY ALL BONN GROUP
MEMBERS TO PROCEED IN A PRESCRIBED WAY ON ALL FRG
PLANS REGARDING BERLIN. IT ALSO PROVIDES THE
OPPORTUNITY TO "LOCK IN" NEW FRG FON MIN PERSONALLY.
THE EMBASSY RECOMMENDS THE DEPARTMENT APPROVE BOTH
PAPERS AND SCENARIO.
HILLENBRAND

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